# **MEMORANDUM OF AGREEMENT**

This Memorandum of Agreement (the "Agreement") is entered into this \_\_ day of April, 2022, by and between the Town of Lancaster (the "Town"), acting by and through its Select Board and its Affordable Housing Trust, Capital Group Properties, LLC, a business having its principal Massachusetts office at 259 Turnpike Road, Suite 100 Southborough MA 01772, and 702, LLC, a business having its principal Massachusetts office at 259 Turnpike Road, Suite 100 Southborough, MA 01772 (the "Owner").

## RECITALS

WHEREAS, the Owner owns or controls property located in the Town of Lancaster described more fully in **Exhibit A** (the "Property"); and

WHEREAS, to further the Town's housing production goals, the Town is seeking approval by the 2022 Annual Town Meeting scheduled to open on \_\_\_\_\_\_, 2022 (the "Annual Town Meeting") of the North Lancaster Smart Growth Overlay District, an overlay zoning district prepared pursuant to M.G.L. c. 40R and accompanying regulations at 760 CMR 59.00, encompassing a portion of the Property; and

WHEREAS, a copy of the North Lancaster Smart Growth Overlay District bylaw is attached hereto as **Exhibit B**,

WHEREAS, the Department of Housing and Community Development ("DHCD") is expected to find that the proposed North Lancaster Smart Growth Overlay District bylaw meets the approval requirements established pursuant to M.G.L. c. 40R and 760 CMR 59.04(1) in order to establish a "Smart Growth" overlay zoning district; and

WHEREAS, a portion of the Property is included within the proposed 40R District (said portion is hereinafter referred to as the "Site"), as shown on the site plan attached hereto as **Exhibit C**, and the Owner contemplates a mixed-use development of this portion of the Property including 150 new dwelling units and \_\_\_\_\_\_ square feet of commercial space as described further below (the "40R Project"); and

WHEREAS, based on the traffic and engineering studies performed by Owner, the Parties have identified the water, sewer, traffic, open space and recreation infrastructure improvements that are required in order to support the 40R Project; and

WHEREAS, this Agreement is entered into by the Parties in an effort to establish a framework to supplement the North Lancaster Smart Growth Overlay District bylaw and to (i) memorialize the maximum residential and commercial development that may occur on the Site, (ii) facilitate the development of housing units that will count on the Town's SHI, and (iii) itemize infrastructure upgrades and other improvements to be undertaken by Owner to adequately support the 40R Project.

**Commented [CH1]:** I'm not sure that Capital Group Properties, LLC and 702, LLC are the proper corporate parties to the Agreement. This is subject to confirmation/further discussion. NOW, therefore, for good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties agree as follows:

# AGREEMENT

#### 1. DEVELOPMENT OF THE PROPERTY.

1.1 <u>Number of Dwelling Units</u>. The Owner agrees with the Town that there shall be a maximum of 150 dwelling units constructed upon the Site. The Owner shall not develop, apply for, permit or construct any additional dwelling units on the Site, whether pursuant to the Town's Zoning Bylaws, M.G.L. c.40B, Sections 20-23, or otherwise

1.2 <u>Housing Style</u>. The Owner agrees that all dwelling units constructed on Site shall be apartment style arranged in the configuration shown on the site plan attached as **Exhibit D**.

1.3 <u>Affordable Rental Housing</u>. The Owner agrees that all residential housing units developed upon the Site up to the maximum of 150 units shall be rental housing, and that no less than 25% of such housing units shall be affordable units qualifying for enumeration under G.L. c. 40B, Sections 20-23 (the "<u>Affordable Units</u>"), to ensure that all housing units contained in the Project (both affordable and market rate) count on the Town's SHI. In addition, not less than 8% of the housing units shall be affordable to a qualifying household earning 60% of the area median income ("AMI"), with the remainder of the affordable units to be affordable to those earning 80% of AMI.

1.4 <u>Local Preference</u>. To the maximum extent permitted by law and applicable regulation, local preference for the initial occupancy of Affordable Units within the Project shall be given to residents of the Town, employees of the Town and businesses located in the Town, and households with children attending the Town's schools, satisfying all applicable eligibility requirements.

1.5 <u>Tenant Selection</u>. The Owner shall undertake a lottery and implement an Affirmative Fair Housing Marketing Plan to solicit interest for the occupancy of the Affordable Units in accordance with applicable DHCD procedures then in effect. Consistent with the terms and conditions established in this section, the Owner and the Town, in concert with DHCD's review and approval, shall draft and execute a binding recordable affordable housing agreement that will detail the protocol for the marketing, leasing, management and oversight of the Affordable Units.

1.6 <u>Commercial Space</u>. The Owner agrees that there shall be a maximum of \_\_\_\_\_\_ square feet of commercial space located on the Site, which shall be located within \_\_\_\_\_ buildings configured and sized substantially as shown on <u>Exhibit D</u>.

1.7 <u>Required Additions to the Project</u>. Owner agrees that its site plan for the Project will be revised, prior to submission for permitting and approval by the Town's designated plan approval authority, to include a playground and a dog park

2. WATER AND SEWER.

**Commented [CH2]:** Do we want to limit the residential development that can occur on the remainder of the Property if the distribution center doesn't happen? I'd like to think that the 40R is all the residential development that will occur on the entire property (not just the 40R site), but I suspect that CG may not agree to that.

This may be best addressed in the second MOA that covers the distribution center. But if that project doesn't get approved at Town Meeting, this leaves open the possibility that we get this 40R and a separate 40B in the back of the property. Do we need to defend against that possibility?

**Commented [CH3]:** Is there a more detailed description of the playground and dog park that we can add here?

2.1 <u>Water Service</u>. The Owner has arranged for the City of Leominster to provide potable water service to the Project pursuant to the Water Supply and Development Agreement dated December 4, 2020. The Owner hereby agrees that it will not request to connect the Project or the Property to the Town of Lancaster's municipal water system at any point, and that the Town will have no obligation, now or in the future, to provide water service to the Project or to the Property.

2.2 <u>Sewer Service</u>. The Owner will be wholly responsible for permitting, construction, operation, and maintenance of a private wastewater treatment plant to serve the Project. The Owner agrees that it shall construct and operate its private wastewater treatment plant in compliance with any permit issued by the Massachusetts Department of Environmental Protection. The Owner agrees that the Town will have no obligation, now or in the future, to provide sewer service to the Project or to the Property.

#### 3. TRANSPORTATION.

3.1 <u>Transportation</u>. Owner has provided the Town with the Traffic Impact and Access Study prepared by TEC, Inc. dated May 5, 2021 (the "Traffic Study"), and the Town has arranged for the Traffic Study to be peer reviewed on its behalf. The Traffic Study evaluates the combined traffic impacts of the 40R Project and a separate commercial distribution center that the Owner intends to construct on the remainder of the Property located outside of the 40R District (the "Distribution Center Project"), provided the Town Meeting approves expansion of the Enterprise Zoning District to allow for said distribution center to be constructed. The Traffic Study recommends a comprehensive program of traffic mitigation, and the Owner has agreed to implement all recommended traffic mitigation at its own cost. This agreement is memorialized in detail in the separate Memorandum of Agreement (the "Distribution Center Agreement") of even date. The Owner hereby agrees to all of the transportation conditions included in Section <u>of</u> of the Distribution Center Agreement, which are incorporated herein by reference and which shall be fully binding on Owner.

3.2 Notwithstanding the provisions of Section 3.1 above, if the 2022 Annual Town Meeting does not adopt a zoning amendment to allow the Owner's proposed distribution center, and the Owner elects permit and construct the 40R Project only, the Owner shall prepare and provide to Town a revised traffic study devoted exclusively to the 40R Project. Upon receipt of such a study, the Town shall arrange for review by its peer review consultant, and the parties shall collaborate on a revised transportation mitigation package to be performed by Owner at its expense.

### 4. CONSERVATION/WETLANDS.

4.1 It is anticipated that on and off site wetland resources and adjacent buffer zones to these resources will be impacted by the Project. To offset the impacts anticipated by the Project, in addition to any requirements imposed by the Town's regulatory boards, commissions and departments, prior to the issuance of any occupancy permit for a structure within the Project, the Owner agrees to pay for the costs of all on and offsite stormwater management improvements necessitated by the Project, said improvements to be determined by the Town, and to be consistent with requirements and standards of federal, state and Town laws and regulations.

**Commented [CH4]:** This is a challenge. As I understand it, we have a traffic mitigation package that is intended to cover both projects. I don't know what to point to for traffic mitigation of *just* the 40R. In this section, I suggest that we require a new traffic study and mitigation package in this scenario. But the difficulty is not knowing how much mitigation we need for each of the two projects. We should discuss this, but in the meantime please let me know if you have any ideas.

#### 5. FINANCIAL CONTRIBUTION.

#### 5.1 [To be added].

#### 6. LAND DONATION, OPEN SPACE AND TRAIL CONNECTIVITY.

#### 6.1 [To be added].

#### 7. SUPPLEMENTAL USE RESTRICTIONS.

7.1 Notwithstanding any provision of the Lancaster Zoning Bylaws that may allow for such uses by right or by special permit, the Owner covenants that the following uses and/or named establishments will not be permitted within the Project or constitute a portion of the Project, and to fulfill this agreement, the Owner covenants that it will not lease or sell any portion of the Property to the following restaurants or establishments identified as follows: McDonald's, Burger King, KFC, Wendy's, Taco Bell, Chick-fil-a, Arby's and Sonic or any of the foregoing as their names may be changed from time to time. This covenant shall be deemed to run with the land and is intended to be a restriction to be held by a governmental body and intended to benefit the Town of Lancaster, for the longest period permitted by law.

7.2 The Owner covenants that the maximum number of drive through businesses in the Project shall be limited to \_\_\_\_\_. This covenant shall be deemed to run with the land and is intended to be a restriction to be held by a governmental body and intended to benefit the Town of Lancaster, for the longest period permitted by law.

7.3 The Owner covenants that there shall be no more than a total of \_\_\_\_\_ full service restaurants on the Property (exclusive of establishments whose primary menu items are coffee and similar beverages and related baked goods such as Dunkin' Donuts and Starbucks) or ice cream and frozen deserts (such as Ben and Jerrys' and Orange Leaf). This covenant shall be deemed to run with the land and is intended to be a restriction to be held by a governmental body and intended to benefit the Town of Lancaster, for the longest period permitted by law.

7.4 The Owner covenants not to allow so-called "adult entertainment uses" on the Property or within the Project. This covenant shall be deemed to run with the land and is intended to be a restriction to be held by a governmental body and intended to benefit the Town of Lancaster, for the longest period permitted by law.

7.5 The Owner covenants that there shall be no more than a total of \_\_\_\_\_ bedrooms in the residential component of the Project. This covenant shall be deemed to run with the land and is intended to be a restriction to be held by a governmental body and intended to benefit the Town of Lancaster, for the longest period permitted by law.

#### 8. CONSULTANT COSTS.

8.1 The Owner shall pay the reasonable fees of the Town's review consultants and attorneys providing services in connection with the Town's review and consideration of the

Project. All such costs shall be paid by Owner within thirty (30) days after delivery of an invoice from the Town.

9. MISCELLANEOUS.

9.1 <u>Effective Date</u>. This Agreement shall become effective upon approval of the North Lancaster Overlay District Bylaw by the Lancaster Annual Town Meeting scheduled to begin on \_\_\_\_\_, 2022.

9.2 <u>Termination</u>. In the event that (i) the District Bylaw is disapproved by DHCD or by the Massachusetts Attorney General, or (ii) Owner fails despite best efforts to obtain or maintain all final and effective discretionary federal, state and local permits necessary to allow for the construction and operation of the Project, upon Owner's delivery of written notice to the Town, this Agreement shall be null and void. Notwithstanding the foregoing, the Agreement shall remain in full force and effect in the event Owner elects to pursue development of some revised version of the Project with fewer dwelling units and/or less commercial space, or a version of the Project that is otherwise smaller than that depicted on Exhibit D.

9.3 <u>No Obligation to Build</u>. Nothing contained in this Agreement shall create any obligation of the Owner to construct all or any portion of the Project, provided however, that the promises, covenants and restrictions contained herein shall remain binding upon the Owner and the Town and their respective successors, assigns, mortgagees and all others taking title in fee or otherwise acquiring an interest to a part or all of the Property, for the longest period permitted by law.

9.4 <u>Retention of Regulatory Authority</u>. Nothing contained in this Agreement shall affect, limit, or control the authority of Town boards, commissions, and departments to carry out their respective powers and duties to decide upon and to issue, deny, or condition applicable permits and other approvals under the statutes and regulations of the Commonwealth, the General and Zoning Bylaws of the Town, or the applicable regulations of those boards, commissions, and departments, or to enforce said statutes, bylaws, and regulations. The Town, by entering into this Agreement, is not thereby required or obligated to issue such permits and approvals as may be necessary for the Project to proceed, or to refrain from enforcement action against the Project to whatever extent the Project is determined to be in violation of applicable law.

9.5 <u>Cooperation</u>. The Town agrees to cooperate with the Owner in the implementation of offsite traffic improvements, so long as such improvements are in compliance with permits and approvals issued by federal, state and Town authorities and are otherwise consistent with the Town's bylaws, rules and regulations.

9.6 <u>Successors and Assigns</u>. This Agreement shall run with the Property and any portion thereof, and shall be binding upon the Owner, its successors and assigns. The Parties agree that this Agreement shall be recorded with the Worcester District Registry of Deeds, and agree to cooperate to execute any documents necessary to accomplish the recording of the Agreement.

9.7 <u>Notices</u>. Notices, when required hereunder, shall be deemed sufficient if sent certified mail to the Parties at the following addresses:

Owner: [Contact info to be added]

Town: Town Administrator Town of Lancaster Town Administrator 701 Main Street Lancaster, MA 01523

with a copy to:

Miyares and Harrington LLP 40 Grove Street Wellesley, MA 02482 Attn: Ivria G. Fried, Esq.

9.8 <u>Force Majeure</u>. The Owner shall not be considered to be in breach of this Agreement for so long as the Owner is unable to complete any work or take any action required hereunder due to a *force majeure* event or other events beyond the reasonable control of the Owner.

9.9 <u>Default: Opportunity to Cure</u>. Failure by either Party to perform any term or provision of this Agreement shall not constitute a default under this Agreement unless and until the defaulting Party fails to commence to cure, correct or remedy such failure within fifteen days of receipt of written notice of such failure from the other Party and thereafter fails to complete such cure, correction, or remedy within sixty days of the receipt of such written notice, or, with respect to defaults that cannot reasonably be cured, corrected or remedied within such sixty-day period, within such additional period of time as is reasonably required to remedy such default, provided the defaulting Party exercises due diligence in the remedying of such default. Notwithstanding the foregoing, the Owner shall cure any monetary default hereunder within thirty days following the receipt of written notice of such default from the Town.

9.10 <u>Estoppels</u>. Each Party agrees, from time to time, upon not less than twenty-one days' prior written request from the other, to execute, acknowledge and deliver a statement in writing certifying (i) that this Agreement is unmodified and in full force and effect (or if there have been modifications, setting them forth in reasonable detail); (ii) that the party delivering such statement has no defenses, offsets or counterclaims against its obligations to perform its covenants hereunder (or if there are any of the foregoing, setting them forth in reasonable detail); (iii) that there are no uncured defaults of either party under this Agreement (or, if there are any defaults, setting them forth in reasonable detail); and (iv) any other information reasonably requested by the party seeking such statement. If the Party delivering an estoppel certificate is unable to verify compliance by the other Party with certain provisions hereof despite the use of due diligence, it shall so state with

specificity in the estoppel certificate, and deliver an updated estoppels certificate as to such provisions as soon thereafter as practicable. Any such statement delivered pursuant to this Section \_\_ shall be in a form reasonably acceptable to, and may be relied upon by any, actual or prospective purchaser, tenant, mortgagee or other party having an interest in the Project.

9.11 <u>Governing Law</u>. This Agreement shall be governed by the laws of the Commonwealth of Massachusetts. If any term, covenant, condition or provision of this Agreement or the application thereof to any person or circumstance shall be declared invalid or unenforceable by the final ruling of a court of competent jurisdiction having final review, then the remaining terms, covenants, conditions and provisions of this Agreement and their application to other persons or circumstances shall not be affected thereby and shall continue to be enforced and recognized as valid agreements of the Parties, and in the place of such invalid or unenforceable provision, there shall be substituted a like, but valid and enforceable provision which comports to the findings of the aforesaid court and most nearly accomplishes the original intention of the Parties. The Parties hereby consent to jurisdiction of the courts of the Commonwealth of Massachusetts sitting in the County of Norfolk.

9.12 <u>Entire Agreement: Amendments</u>. This Agreement sets forth the entire agreement of the Parties with respect to the subject matter hereof, and supersedes any prior agreements, discussions or understandings of the Parties and their respective agents and representatives. This Agreement may not be amended, altered or modified except by an instrument in writing and executed by all parties.

9.13 <u>Severability</u>. The invalidity of any provision of this Agreement as determined by a court of competent jurisdiction shall in no way affect the validity of any other provision hereof. If any provision of this Agreement or its applicability to any person or circumstance shall be held invalid, the remainder thereof, or the application to other persons shall not be affected.

9.14 <u>Time is of the Essence</u>. Time shall be of the essence for this Agreement and, subject to economic conditions and approval of the District Bylaw by the Town at the Annual Town Meeting, DHCD, and the Massachusetts Attorney General, the Owner shall diligently pursue the remaining permitting, development, construction and residential occupancy of the Project .

9.15 <u>Counterparts; Signatures</u>. This Agreement may be executed in several counterparts and by each Party on a separate counterpart, each of which when so executed and delivered shall be an original, and all of which together shall constitute one instrument. It is agreed that electronic signatures shall constitute originals for all purposes.

9.16 <u>No Third-Party Beneficiaries</u>. Notwithstanding anything to the contrary in this Agreement, the Parties do not intend for any third party to be benefitted hereby.

[Remainder of this page intentionally left blank. Signature page follows.]

# **EXECUTED** under seal as of the date and year first above written,

TOWN OF LANCASTER SELECT BOARD

Jason Allison, Chair

Jay M. Moody, Clerk

Alix W. Turner

# COMMONWEALTH OF MASSACHUSETTS

Worcester, ss

On this \_\_\_\_\_ day of \_\_\_\_\_, 2022, before me, the undersigned notary public, personally appeared \_\_\_\_\_\_

proved to me through satisfactory evidence of identification, which was (a driver's license) (a current U.S. passport) (my personal knowledge of the identity of the principal), to be the persons whose name is signed on the preceding or attached document, and acknowledged to me that s/he signed it voluntarily for its stated purposes.

Notary Public My Commission Expires:

# TOWN OF LANCASTER AFFORDABLE HOUSING TRUST

Victoria Petracca, Chair

Frank Streeter, Secretary

Jay M. Moody

Carolyn Read

Debra Williams

Marilyn Largey, Ex Officio Non-Voting Member

#### COMMONWEALTH OF MASSACHUSETTS

Worcester, ss

On this \_\_\_\_\_ day of \_\_\_\_\_, 2022, before me, the undersigned notary public, personally appeared \_\_\_\_\_

proved to me through satisfactory evidence of identification, which was (a driver's license) (a current U.S. passport) (my personal knowledge of the identity of the principal), to be the persons whose name is signed on the preceding or attached document, and acknowledged to me that s/he signed it voluntarily for its stated purposes.

Notary Public My Commission Expires:

## CAPITAL GROUP PROPERTIES, LLC

Name: Its:

#### COMMONWEALTH OF MASSACHUSETTS

Worcester, ss

On this \_\_\_\_\_ day of \_\_\_\_\_, 2022, before me, the undersigned notary public, personally appeared \_\_\_\_\_\_

proved to me through satisfactory evidence of identification, which was (a driver's license) (a current U.S. passport) (my personal knowledge of the identity of the principal), to be the persons whose name is signed on the preceding or attached document, and acknowledged to me that s/he signed it voluntarily for its stated purposes.

Notary Public My Commission Expires: 702, LLC

Name: Its:

### COMMONWEALTH OF MASSACHUSETTS

Worcester, ss

On this \_\_\_\_\_ day of \_\_\_\_\_, 2022, before me, the undersigned notary public, personally appeared \_\_\_\_\_\_ proved to me through satisfactory evidence of identification, which was (a driver's license)

(a current U.S. passport) (my personal knowledge of the identity of the principal), to be the persons whose name is signed on the preceding or attached document, and acknowledged to me that s/he signed it voluntarily for its stated purposes.

> Notary Public My Commission Expires:

# [OTHER/DIFFERENT PARTIES TO BE ADDED?]

# LIST OF EXHIBITS

Exhibit A – Property Description Exhibit B – North Lancaster Smart Growth Overlay District Exhibit C – Site Plan Exhibit D – Site Plan Showing Project Layout